

1956

CONGRESSIONAL RECORD -- SENATE

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Bridge Commission and authorizing said Commission and its successors to acquire by purchase or condemnation and to construct, maintain, and operate a bridge or bridges across the Mississippi River at or near the city of Muscatine, Iowa, and the town of Drury, Ill., which had been reported from the Committee on Public Works with an amendment on page 21, at the beginning of line 1, to strike out "the bonds issued in connection therewith and."

The amendments was agreed to.

The amendment was ordered to be engrossed and the bill to be read a third time.

The bill was read the third time, and passed:

BILLS PASSED OVER

The bill (H. R. 3210) to authorize the State of Illinois and the Sanitary District of Chicago, under the direction of the Secretary of the Army, to test, on a 3-year basis, the effect of increasing the diversion of water from Lake Michigan into the Illinois Waterway, and for other purposes, was announced as next in order.

Mr. PURTELL. Over by request.

The PRESIDING OFFICER. The bill will be passed over.

The bill (H. R. 12130) making appropriations for mutual security for the fiscal year ending June 30, 1957, and for other purposes, was announced as next in order.

Mr. PURTELL. I ask that the bill go over.

The PRESIDING OFFICER. The bill will be passed over.

The bill (H. R. 12138) making appropriations for the fiscal year ending June 30, 1957, and for other purposcs, was announced as next in order.

Mr. PURTELL. I ask that the bill go over.

The PRESIDING OFFICER. The bill will be passed over.

That completes the regular call of the calendar. Two bills were placed at the foot of the calendar, and the first one will now be stated.

The LEGISLATIVE CLERK. A bill (S. 3457) to authorize the Secretary of the Treasury to convey certain property to the county of Pierce, State of Washington.

Mr. BIBLE. I ask that the bill go over.

The PRESIDING OFFICER. Both bills, Calendar No. 1987, Senate bill 3457, and Calendar No. 2427, H. R. 10187, to authorize the Secretary of the Treasury to convey property to the County of Pierce, State of Washington, will go over, because they are companion bills.

ESTABLISHMENT OF HORSESHOE BEND NATIONAL MILITARY PARK, ALABAMA

Mr. SPARKMAN. Mr. President, before the call of the calendar is declared completed I ask unanimous consent that the Senate proceed to the consideration of calendar No. 2552, House bill 11766. The distinguished Senator from Connecticut, at the time that bill was

reached on the call of the calendar, asked that it go over.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The LEGISLATIVE CLERK. A bill (H. R. 11766) to provide for the establishment of the Horseshoe Bend National Military Park, in the State of Alabama.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the Senate proceeded to consider the bill.

Mr. PURTELL. Mr. President, I did ask previously that the bill go over. The reason is that we do not have any idea as to the cost involved. However, if an explanation is available, I shall be glad to withdraw objection.

Mr. SPARKMAN. That question did come up. Nobody can give an estimate of the cost except the Department of the Interior. The Department apparently has not made up any estimate of cost. However, I may say that only a small tract of land, consisting of 500 acres, is involved. Roads have already been built. The only requirement in the bill is that the Department of the Interior administer the park just as it does other parks. It seems to me the cost could be easily computed by the Department of the Interior. However, the Department at the time of the hearings did not give any estimate of cost.

I may say to the distinguished Senator from Connecticut that the only point of objection made by the Department of the Interior was that it had not yet been determined to the Department's satisfaction that the battle which took place in that region was one of national significance. I believe, after the hearing was over, the Department was satisfied it had been historically established. I think that objection was pretty well demolished in the course of the hearings.

Mr. PURTELL. I suggest to the distinguished Senator from Alabama that it would probably be better, in light of the fact that there is a similar bill, as to neither of which information as to cost has been given, that they be called up on motion.

Mr. FULBRIGHT. Mr. President, with regard to Calendar No. 2551, H. R. 11611, to provide for the establishment of the Pea Ridge National Military Park, in the State of Arkansas, which is a similar bill, I should like to say that the land involved is to be donated. In fact, the bill will not take effect unless the land is donated free of any cost to the Government. The cost of administration was estimated to be between \$16,000 and \$20,000 a year. The bill contains the words "as the Secretary may deem necessary." The cost involved would be only that which he feels would be necessary in providing tributary roads or trails.

We do not know whether or not he would deem them necessary. There is no way for us to estimate in advance what the cost might be. The Secretary would not have to spend any particular amount. I do not see how the Senator can reasonably expect to obtain an estimate when there is, at present at least, no way to determine what the Secretary will deem

to be necessary. That will depend to some extent on the use made of the park, and whether or not it proves to be very popular. Of course, I think it will prove to be popular. In any case, I should say the cost will be nominal, because the Federal Government will not have to purchase the land.

I may say that the letter of disapproval was based on a false assumption. The bill does not actually authorize or direct the Secretary of the Interior to purchase the land. It specifically provides that the land shall be transferred free and clear of any expense to the Government.

I hope the Senator from Connecticut will not insist on his objection.

Mr. PURTELL. The Senator from Arkansas has given information which the committee did not previously have, and I therefore withdraw objection.

The PRESIDING OFFICER. The Chair suggests that as of the moment, because of the unanimous-consent request made by the Senator from Alabama [Mr. SPARKMAN] the Senate should proceed to the consideration of Calendar No. 2552, H. R. 11766. That bill should be disposed of first.

Mr. PURTELL. I withdraw my objection to Calendar No. 2552, H. R. 11766.

The PRESIDING OFFICER. The question is on the third reading of the bill.

The bill (H. R. 11766) was ordered to a third reading, read the third time, and passed.

ESTABLISHMENT OF PEA RIDGE NATIONAL MILITARY PARK, ARK.

Mr. FULBRIGHT. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of Calendar No. 2551, House bill 11611.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (H. R. 11611) to provide for the establishment of the Pea Ridge National Military Park, in the State of Arkansas.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

Mr. PURTELL. Mr. President, I withdraw objection to Calendar No. 2551, H. R. 11611.

There being no objection, the Senate proceeded to consider the bill.

The PRESIDING OFFICER. The question is on the third reading of the bill.

The bill (H. R. 11611) was ordered to a third reading, read the third time, and passed.

SUPPLEMENTAL APPROPRIATIONS, 1957

Mr. JOHNSON of Texas. Mr. President, under the order previously entered, I ask that the Chair lay before the Senate Order No. 2620, H. R. 12138.

The PRESIDING OFFICER. The Chair lays before the Senate Calendar No. 2620, H. R. 12138, which will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (H. R. 12138) making appropriations for the fiscal year ending June 30, 1957, and for other purposes.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on Appropriations with amendments.

Mr. JOHNSON of Texas. Mr. President, I suggest the absence of a quorum.

The Chief Clerk proceeded to call the roll.

Mr. JOHNSON of Texas. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. JOHNSON of Texas. Mr. President, I yield to the Senator from Arizona for an explanation of the bill.

Mr. HAYDEN. Mr. President, the bill as passed by the House provided for appropriations of \$1,555,588,925.

The amount of increase recommended by the Senate committee is \$166,500,400.

The total of the bill as reported to the Senate is \$1,722,089,325.

The committee considered estimates recommended by the Bureau of the Budget totaling \$1,358,859,825, which includes \$136,010,300 not considered by the House.

On the face of the report, it appears that the recommended bill is in excess of the budget estimate by \$363,229,500. However, \$357 million of this increase is accounted for by the method of providing funds for the Air Force construction program. The budget estimate proposed a direct appropriation of \$871 million and a transfer of \$357 million from the Army stock fund. The House made a direct appropriation \$1,228,000,000, and rescinded \$357 million of the Army stock fund. The Committee recommends the Senate concur in the action of the House. Of course, the end result is the same.

Mr. President, I ask unanimous consent that the committee amendments be considered and agreed to en bloc; that the bill, as thus amended, be considered as original text, for the purpose of amendment; and that the right to make points of order in connection therewith not be considered as having been waived by virtue of this agreement.

The PRESIDING OFFICER. Is there objection? Without objection, it is so ordered.

The committee amendments considered and agreed to en bloc are as follows:

Under the heading "Chapter I—Department of Agriculture", on page 2, after line 2, to insert:

AGRICULTURE RESEARCH SERVICE
"Salaries and expenses

"Plant and animal disease and pest control: Not to exceed \$200,261 of the unobligated balances of funds appropriated under this head for the fiscal year 1958 shall be available to reimburse persons, firms, and organizations for the direct expenses heretofore incurred by them for fumigation of premises in the control and eradication of the Khapra beetle."

On page 2, after line 11, to insert:

"ANIMAL DISEASE LABORATORY FACILITIES

"For an additional amount for 'Animal disease laboratory facilities,' for establish-

ment of such facilities, including construction and alteration of buildings and acquisition of necessary land by purchase, donation, or exchange, \$18,915,000, to remain available until expended."

Under the heading "Chapter II—Department of Commerce—Bureau of Public Roads—Jones Point Bridge", on page 5, line 3, after the word "appropriation", to strike out the colon and "Provided further, That this paragraph shall be effective only upon the final consummation of agreements for the maintenance and operation of the bridge and approaches by the States of Virginia and Maryland."

On page 5, after line 7, to insert:

"INDEPENDENT OFFICES

"ADVISORY COMMITTEE ON WEATHER CONTROL
"Salaries and expenses

"For the necessary expenses of the Advisory Committee on Weather Control, established by the act of August 13, 1953 (67 Stat. 559), as amended, including services as authorized by section 15 of the act of August 2, 1946 (5 U. S. C. 55a), \$300,000."

Under the heading "Chapter III—Central Intelligence Agency—Department of the Army", on page 6, after line 8, to insert:

"MAINTENANCE AND OPERATIONS

"For an additional amount for 'Maintenance and operation', \$88,369,170."

Under the subhead "Military Construction, Army", on page 6, line 24, after the word "expended", to strike out "\$193,000,000" and insert "\$202,000,000."

Under the subhead "Reduction in appropriation—Army stock fund," on page 7, after line 4, to strike out:

"The amount available in the Army stock fund is hereby reduced by \$357,000,000, such sum to be covered into the Treasury immediately upon approval of this act."

And, in lieu thereof, to insert:

"The amount available in the Army stock fund is hereby reduced by \$357,000,000, such sum to be covered into the Treasury no later than March 31, 1957."

Under the subhead "Department of the Navy—Military construction, Navy," on page 8, line 2, after the word "expended", to strike out "\$400,000,000" and insert "\$418,000,000."

Under the subhead "Department of the Air Force", on page 8, after line 7, to insert:

"OPERATION AND MAINTENANCE

"For an additional amount for 'Operation and maintenance', \$18,626,130."

Under the subhead "Military construction, Air Force," on page 8, line 25, after the word "expended", to strike out "\$1,228,000,000" and insert "\$1,238,00,000, including \$1,000,000 for additional facilities to increase the water supply for Holloman Air Force Base."

Under the subhead "General provisions," on page 10, line 23, after the word "to", to strike out "(a)", and on page 11, line 4, after the word "heads", to strike out the comma and "and (b) \$31,530 on three units for the Deputy Chiefs of Naval Operations to be constructed at the United States Naval Observatory, Washington, D. C."

On page 11, after line 14, to strike out:

"Sec. 309. No funds appropriated for military construction shall be made available to the respective military departments in a manner so as to restrict the application of funds to any specific project or installation: *Provided*, That no reserve military appropriations herein shall be used for purposes other than for reserve purposes."

And, in lieu thereof, to insert:

"Sec. 309. In order to remedy the unsatisfactory progress being made in providing Reserve facilities, funds appropriated by this act to the Air Force in the amount of \$40,000,000 shall be used solely for Reserve public works, military installations and facilities, and any funds appropriated for Reserve facilities by this or any other act shall be used for the sole purpose for which they were appropriated."

On page 12, after line 3, to insert:

"Sec. 310. None of the funds appropriated for military construction in this act shall be used for any purpose other than authorized programs as approved by the Congress for fiscal year 1957 and prior years."

On page 12, after line 7, to insert:

"Sec. 311. Not exceeding \$25,000,000 of the funds available to the Department of Defense and the Coast Guard for military construction may be used for capital expenditures other than for amortization of outstanding mortgages on any housing project constructed under title VIII of the National Housing Act as in effect prior to the Housing Amendments of 1955, in accordance with section 420 of the Military Construction Act of 1956: *Provided*, That the Secretary of Defense or his designee, in acquiring such housing projects, may make purchases subject to any existing mortgage or assume such mortgage."

Under the heading "Chapter V—Executive Office of the President—Bureau of the Budget—Salaries and Expenses," on page 17, at the beginning of line 20, to strike out "\$375,000" and insert "\$400,000."

Under the heading "Independent Office—Commission on Government Security—Salaries and Expenses," on page 18, line 6, after the word "appropriation", to strike out "\$600,000" and insert "\$665,000."

On page 18, after line 7, strike out:

"PRESIDENT'S ADVISORY COMMISSION ON PRESIDENTIAL OFFICE SPACE
"Salaries and expenses

"For expenses necessary for the President's Advisory Commission on Presidential Office Space, \$50,000: *Provided*, That this paragraph shall be effective only upon enactment into law of H. R. 12025, 84th Congress, or similar legislation."

Under the heading "Chapter VI—Independent Offices," on page 18, after line 17, to insert:

"FEDERAL COMMUNICATIONS COMMISSION
"Salaries and expenses

"The limitation under this head in the Independent Offices Appropriation Act, 1957, on the authorization for land and structures is increased from '\$4,200' to '\$18,300', and the limitation on the amount available for expenses of travel is increased from '\$118,000' to '\$118,650'."

Under the subhead "Acquisition of Land, District of Columbia," on page 19, at the beginning of line 17, to strike out "\$150,000" and insert "\$300,000."

Under the subhead "Expenses, General Supply Fund," on page 20 line 8, after the word "fund", to strike out "\$200,000" and insert "\$400,000."

On page 20, after line 12, to insert:

"ACQUISITION OF TIN

"For expenses necessary to carry out the purposes of section 5 (b) of the act of June 22, 1956 (Public Law 608), for acquisition of tin, and expenses of its storage and handling, \$8,700,000."

Under the heading "Chapter VII," on page 22, after line 10, to insert:

"DEPARTMENT OF AGRICULTURE

"FOREST SERVICE

"Acquisition of lands for National Forests
"Special Acts

"For the acquisition of forest land within the Superior National Forest, Minn., under the provisions of the act of June 22, 1948 (62 Stat. 570; 16 U. S. C. 577c-577h), as amended, \$500,000, to remain available until expended."

On page 22, after line 19, to insert:

"ADMINISTRATIVE PROVISION

"The Forest Service is hereby authorized to construct a ski shelter in the Mount Baker National Forest, Wash., at a cost of not to exceed \$40,000, without regard to any limi-

tation on the cost of such a structure contained in any other act."

Under the heading "Independent Offices," on page 23, after line 9, to insert:

"NATIONAL MONUMENT COMMISSION

"Salaries and expenses

"For expenses to carry out the provisions of the act of August 31, 1954 (68 Stat. 1029), \$25,000."

Under the heading "Chapter VIII—Department of Health, Education, and Welfare—Public Health Service," on page 24, after line 6, to insert:

"TERRITORY OF ALASKA

"For an additional amount for 'Disease and sanitation Investigations and control, Territory of Alaska', for the purpose of assisting the Territory in making a comprehensive survey of the need for the construction of mental health facilities, \$25,000: *Provided*, That this paragraph shall be effective only upon the enactment into law of H. R. 6376, 84th Congress."

On page 25, under the subhead "Grants for Hospital Construction," after line 1, to strike out:

"Funds appropriated under this head in the Supplemental Appropriation Act, 1955, and all appropriation acts prior thereto, remaining unobligated on June 30, 1956, are hereby rescinded and ordered to be covered into the Treasury immediately upon approval of this act; funds appropriated under this head in the Department of Health, Education, and Welfare Appropriation Act, 1956, remaining unobligated on June 30, 1957, are hereby rescinded and ordered to be covered into the Treasury as of that date; and funds appropriated in the Department of Health, Education, and Welfare Appropriation Act, 1957, remaining unobligated on June 30, 1958, are hereby rescinded and ordered to be covered into the Treasury as of that date."

And in lieu thereof to insert:

"The paragraph under this head in the Supplemental Appropriation Act, 1955 (68 Stat. 810), is amended by striking out 'to remain available until expended' and inserting in lieu thereof 'to remain available until June 30, 1957'; the paragraph under this head in the Department of Health, Education, and Welfare Appropriation Act, 1956 (68 Stat. 405), and the paragraph under this head in the Department of Health, Education, and Welfare Appropriation Act, 1957 (70 Stat. 431), are amended by striking out in each the words 'to remain available until expended'; and funds appropriated under this head in the Department of Health, Education, and Welfare Appropriation Act, 1955 (68 Stat. 441), and all appropriation acts prior thereto, remaining unobligated on June 30, 1965, are hereby rescinded and ordered to be covered into the Treasury immediately upon approval of this act."

On page 27, after line 4, to insert:

"THE JUDICIARY

"COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

"Fees of jurors and commissioners

"For an additional amount fiscal year 1956, for 'Fees of jurors and commissioners', \$100,000, to be derived by transfer from the appropriation for 'Salaries of supporting personnel', fiscal year 1956."

Under the heading "Funds Appropriated to the President—President's Special International Program," on page 27, line 17, after the numerals "1956", to strike out "\$4,687,400" and insert "\$7,100,000."

Under the heading "Chapter X—Treasury Department," on page 28, after line 9, to strike out:

"BUREAU OF THE MINT

"Salaries and expenses

"For an additional amount for 'Salaries and expenses', \$3,500: *Provided*, That this paragraph shall be effective only upon enact-

ment into law of House Joint Resolution 569, 84th Congress, or similar legislation."

At the top of page 29, to insert:

"BUREAU OF THE MINT

"Salaries and expenses

"For an additional amount for 'Salaries and expenses', \$3,500: *Provided*, That this paragraph shall be effective only upon enactment into law of House Joint Resolution 569, 84th Congress, or similar legislation."

On page 29, after line 6, to insert:

"STRIKING OF GOLD MEDAL FOR GUSTAF E. LAMBERT

"For striking of gold medal for Gustaf E. Lambert in recognition of his service in the interest of humanity and science in connection with the yellow fever investigations in Cuba, as authorized by the act of February 28, 1929 (45 Stat. 1409), as amended by the act of July 2, 1956 (Public Law 644), not to exceed \$350."

Under the subhead "Coast Guard," on page 29, after line 16, strike out:

"STRIKING OF GOLD MEDAL FOR GUSTAF E. LAMBERT

"For striking a gold medal for Gustaf E. Lambert in recognition of his service in the interest of humanity and science in connection with the yellow fever investigations in Cuba, as authorized by the act of February 28, 1929 (45 Stat. 1409), as amended by the act of July 2, 1956 (Public Law 644), not to exceed \$350."

At the top of page 30, to insert:

"FEDERAL FACILITIES CORPORATION FUND

"The amount of the Corporation's funds made available under this head under title I of the Treasury-Post Office Appropriation Act, 1957, for administrative expenses of the Corporation, is increased from \$250,000 to \$425,000."

Under the heading "Chapter XI—District of Columbia—Operating Expenses—Department of General Administration," on page 30, line 12, after the word "vehicles," to strike out "\$300,000" and insert "\$308,990."

On page 30, after line 15, to insert:

"DEPARTMENT OF OCCUPATIONS AND PROFESSIONS

"For an additional amount for 'Department of Occupations and Professions', \$3,200."

Under the subhead "Metropolitan Police," on page 31, at the beginning of line 14, to strike out "\$695,000" and insert "\$831,200", and in the same line, after the word "which", to strike out "\$83,000" and insert "\$100,000."

Under the subhead "Courts," on page 31, line 19, after the word "Courts", to strike out "\$379,250" and insert "\$398,850."

Under the subhead "Department of Public Health," on page 31, line 23, after the word "Health", to strike out "\$121,200" and insert "\$261,790."

Under the subhead "National Guard," on page 32, line 7, after the word "exceed", to strike out "\$7,500 per annum, \$7,500" and insert "\$11,600 per annum, \$11,600."

On page 32, at the beginning of line 13, to strike out "\$7,500" and insert "\$11,600."

Under the subhead "Capitol Outlay—Public Building Construction," on page 33, line 17, after the words "and a" to insert "detention unit"; on page 34, line 5, after the word "expended", to strike out "\$7,427,929" and insert "\$7,922,829", and at the beginning of line 6, to strike out "\$1,910,500" and insert "\$2,110,500."

Under the heading "Chapter XII—Legislative Branch," on page 37, after line 5, to insert "Senate."

On page 37, after line 6, to insert:

For payment to Jane R. Barkley, widow of Alben W. Barkley, late a Senator from the States of Kentucky, \$22,500.

On page 37, after line 8, to insert:

"CONTINGENT EXPENSES OF THE SENATE

"Miscellaneous items: For an additional amount for miscellaneous items, fiscal year

1956, \$84,000, to be derived by transfer from the appropriation, 'Salaries, officers and employees, Senate,' fiscal year 1956."

On page 37, after line 13, to insert:

"Joint Committee on Inaugural Ceremonies of 1957: For salaries and expenses of conducting the inaugural ceremonies of the President and Vice President of the United States, January 21, 1957, in accordance with such program as may be adopted by the joint committee authorized by concurrent resolution of the Senate and House of Representatives, \$215,000."

On page 38, after line 4, to insert:

"GOVERNMENT PRINTING OFFICE

"Revolving fund

"The statute reference in the third paragraph under this head in the Legislative Branch Appropriation Act, 1957, is hereby amended to read '67 Stat. 330, August 1, 1953'."

The PRESIDING OFFICER. The bill is open to further amendment.

Mr. DOUGLAS. Mr. President, again we have before us a supplemental appropriation bill, in this case calling for appropriations of \$1,722,000,000 added to the enormous appropriations we have passed in the regular way.

I wish to say that for an administration which claims to be businesslike in its conduct of affairs—just as we are completing the last of the regular appropriation bills—for it now to request the enactment of this supplemental appropriation bill, calling for approximately \$1,722,000,000 over and above the appropriations we already have made, to my mind is an indication of very poor budgeting and very poor financial procedure.

The administration claims credit for economy, when it presents its budget at the first of the year. But thereafter, when no one is looking, the administration slips in the supplemental appropriation bills. This is only the first of them; we know there will be a second supplemental appropriation bill, and probably there will be a third supplemental appropriation bill. So, Mr. President, the initial figures the public receives do not bear a very accurate relationship to what finally happens.

When it assumed office, the administration said it would be extremely businesslike, and would put the budget of the country on a sound basis. But in this case the administration violates one of the first rules, and does so in a most grievous manner, right off the bat.

So much for generalities.

Mr. SALTONSTALL. Mr. President, will the Senator from Illinois yield on that point?

Mr. DOUGLAS. Certainly.

Mr. SALTONSTALL. I shall not argue the question with the Senator from Illinois, except to say that this bill involves military construction. At all times it has been stated that the total expenditures would be "X" dollars—\$38 billion-plus and that figure included the funds for military construction.

Appropriations for military construction have never, so far as I know, been included in the regular appropriation bills; they have always been included in a supplemental bill, in order to make it possible to consider and act on that bill at the close of the session. That

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is the reason for the size of the appropriation.

Regarding the Army stock fund, I would simply say that the Appropriations Committee unanimously, with the approval of the Army's financial officer, decided to return this money to the Treasury. I say frankly that it has been stated that it is no longer necessary to keep the money in the Army stock fund. Therefore, the money is being returned to the Treasury, so as to keep control in the Congress.

Therefore, what has been voted by the committee, on the recommendation of the executive department, is quite customary, and is not a new supplemental appropriation.

Mr. DOUGLAS. It is quite true that during past administrations, this practice has been indulged in. But from the campaign promises which were made in 1952, I thought that under the present administration we were going to have a great business reform. We were told we were going to have an improvement in budgetary procedures. But now we find that the very same method is used—which seems to indicate that administrations may come and administrations may go, but the bureaucracy goes on forever.

Mr. THYE. Mr. President, will the Senator from Illinois yield to me?

Mr. DOUGLAS. I yield.

Mr. THYE. Mr. President, as a member of the Appropriations Committee, I wish to say to the Senator from Illinois, who is my friend, that this is a customary practice.

Mr. DOUGLAS. I recognize that; but I thought that under the present administration we were going to change the old, unhappy ways.

Mr. THYE. I was trying to make the RECORD clear, to show that that had been done.

Furthermore, the Bureau of the Budget makes its recommendation 6 months in advance of the time when we deliberate on these appropriations. Thereafter, in the course of the consideration of the appropriations, new factors and new questions become involved; and therefore it is necessary to have the supplemental appropriation bill.

Mr. DOUGLAS. The Bureau of the Budget presents its figures 6 months before, and is perfectly well aware that 6 months later there will be a supplemental appropriation bill. The executive practice very loose procedure.

Mr. President, at this time I should like to speak on the item having to do with the Animal Disease Laboratory, for which an appropriation just short of \$19 million is proposed. I think it is a very good thing to make the appropriation; But I wish to say that the Secretary of Agriculture has erred most grievously in regard to its location.

Member of the House of Representatives from the State of Illinois, Congressman MACK, first raised the question of whether the new Laboratory should or should not be located at Beltsville, Md. It was the intent of the Secretary of Agriculture to locate it at Beltsville. Congressman MACK argued cogently that this should not be done.

The evidence on the floor of the House of Representatives and the presentation to the Senate committee—in which I had some share—clearly showed that the Animal Research Laboratory should be located in the Middle West, where, after all, the hogs and the cattle are raised.

The Secretary of Agriculture appointed a committee to go into the matter; and it held a public hearing in St. Louis, where testimony was taken about a number of localities in my State which are admirably adapted for the location of such a laboratory, and which had applied for it.

Then the committee went on the road, and carefully visited virtually every State except Illinois; and then the Secretary quickly announced that the laboratory was to be located at Ames, Iowa, at the Iowa State College.

Ames is a very good agricultural college. But I think the Secretary of Agriculture should at least have paid my State the courtesy of having it visited, and I am driven to the conclusion that he had in fact located the Laboratory before the committee ever went on its tour. The Secretary is a graduate of Iowa State College at Ames. The committee held its hearings on June 27, at St. Louis, and had 9 days of visits in the field. And then, about the 6th of July, the Secretary made his decision.

I think this is another case similar to the case of the Air Force Academy. The hopes of various localities were then raised including a community in my State. Inspection trips were made, and the Air Force Academy was located where, in all probability, it has been originally decided to locate it, before any field inspection was undertaken, namely, in Colorado.

Now the Secretary of Agriculture, desiring to honor his alma mater, locates the laboratory at Ames. I have no complaint against Ames. It is a fine college; but the University of Illinois has an equally good agricultural college; and there are other well qualified localities in my State. We feel that the Secretary has not played fair with us. If there were any way of striking this appropriation out of the bill, I would be tempted to undertake to do so, but I shall not do it because of reasons of sportsmanship. I hope the Secretary of Agriculture will mend his ways. I know that this is an exaggerated hope, but—

While the lamp remains to burn
The vilest sinner may return.

Mr. CURTIS. Mr. President, I wish to speak very briefly in reference to hospital facilities which are needed at the Lincoln, Nebr., Air Force Base.

The House committee report contains the following language:

For over a year a decision has been pending in the Bureau of the Budget regarding the construction of a hospital at the Lincoln Air Force Base or as an alternative the conversion of an existing Veterans' Hospital in the Lincoln, Nebr., area for joint use by the Air Force and veterans. Hospital facilities are badly needed for Air Force personnel at this base. Yet the matter has been waiting a firm decision for over a year. Last year, and again this year, the Committee was requested to approve the construction of a hospital at this site on a tentative basis, pend-

ing a final determination as to whether or not the veterans' facility would be converted to joint use. Last year, the Committee eliminated this item with the following statement:

"Funds for hospital facilities at the Lincoln Air Force Base have been deleted pending a decision regarding use of the existing veterans' hospital near this base."

Again this year, the Committee is eliminating the hospital project from the program with reluctance but in the hope that such action will focus attention on the need for an early decision in this matter. If officials in the respective agencies working on this problem cannot reach a decision, then higher authority, probably the White House, should immediately step in and resolve the question.

In the Senate committee's report there is to be found the following brief paragraph, concurring with the position of the House committee:

LINCOLN, NEBR., HOSPITAL

The committee agrees with the House committee that a decision should be reached as soon as possible regarding the construction of a hospital at the Lincoln Air Force Base at Lincoln, Nebr. Hospital facilities are undoubtedly badly needed for the Air Force personnel at this base. Therefore, the committee urges that a final determination be made as to whether there should be conversion of the existing veterans' hospital at Lincoln, Nebr., so that the necessary action may be taken immediately.

I wish to say to the Senate that this question has been submitted to the White House. It was submitted many months ago. Mr. Sherman Adams and other high-ranking individuals in the White House were present. Mr. Hughes, Director of the Bureau of the Budget, was present. The Veterans' Administration and the Air Force were represented. The Governor of Nebraska was present. I believe the entire Nebraska delegation in Congress, in both the House and Senate, were present and representatives of several veterans' organizations were also present. The question was presented many months ago. I do not know what the decision is. I have pressed for a decision several times.

Last year the Senate inserted an amendment on the floor of the Senate providing for hospital facilities at the Air Force base. The amendment was not maintained in conference. My point in making this statement is that certainly an improvement of an Air Force base is not a local public works project. Certainly a Senator representing in part a State in which an Air Base is located should not urge such construction as a matter of local improvement in his State. Airmen from all over the United States are trained at the various bases. Airmen from all the States may perhaps be located at the Strategic Air Command Base at Lincoln, Nebr.

There are no hospital facilities at the Lincoln Air Force Base. As of a year ago, the local Red Cross had gone over its budget by more than 600 percent, in taking care of hardship cases.

I do not contend that this question is solely a responsibility of the Senator from Nebraska. For 2 years the Congress has asked the Air Force to carry on an important part of our strategic air command without hospital facilities or proper medical facilities.

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With respect to the statement that a decision is being awaited as to whether or not to transfer a veterans' hospital, it is well known that the veterans' hospital will not be transferred. The Chairman of the Veterans' Affairs Committee of the House, Hon. OLIN TEAGUE, has stated publicly that no veterans' hospitals will be abandoned or discontinued.

Congress has appropriated money to continue the Lincoln Veterans' Hospital for the next year. It has a high occupancy rate. The Lincoln Veterans' Hospital is being improved for future service to veterans. There seems to be no question in the mind of anyone as to whether or not the veterans' hospital at Lincoln, Nebr., will be abandoned by the Veterans' Administration. I can find no one who says that it is planned to abandon it.

The fact remains that we have an airbase without a hospital. I think it is wrong. I think a hospital may be needed there very badly in case of an emergency.

I have presented the question as well as I could. I do not consider that an airbase belongs to my State. An airbase is a part of the Air Force of the entire United States. I believe that a very unwise decision is being made in not providing adequate hospital facilities for the men who are to be stationed there.

Mr. HAYDEN. Mr. President, it is my sincere hope that the decision referred to by the House and Senate committees will be promptly made, so at the next session of Congress we can provide the hospital facilities which are undoubtedly needed at the Lincoln Airbase.

Mr. CURTIS. I thank the distinguished chairman. I feel that this problem, being an Air Force problem, is a problem for all of us. I doubt if any more boys from Nebraska will be trained there than from any other State.

Mr. HAYDEN. I will say to the Senator that decision has not been made.

SOCIAL SECURITY AMENDMENTS OF 1956

The PRESIDING OFFICER. The hour of 11:30 having arrived, the morning hour is concluded, and the Chair lays before the Senate the unfinished business, which will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (H. R. 7225) to amend title II of the Social Security Act to provide disability-insurance benefits for certain disabled individuals who have attained age 50, to reduce to age 62 the age on the basis of which benefits are payable to certain women, to provide for continuation of child's insurance benefits for children who are disabled before attaining age 18, to extend coverage, and for other purposes.

Mr. LONG. Mr. President, I modify my amendment, which is at the desk, and is the pending question on the social security bill, by making a number of technical corrections, and also one substantive correction or change.

The PRESIDENT pro tempore. The modifications will be made.

SUPPLEMENTAL APPROPRIATIONS, 1957

The PRESIDING OFFICER. Without objection, the unfinished business, the social security bill, will be temporarily laid aside, and the Senate will resume the consideration of the supplemental appropriation bill.

The Senate resumed the consideration of the bill (H. R. 12138) making supplemental appropriations for the fiscal year ending June 30, 1957, and for other purposes.

Mr. CURTIS. If the Senator from Arizona will yield further, I should like to state that after the question of transferring the veterans' hospital was raised, a hearing was held over a year ago before the Hon. CARL VINSON, chairman of the Committee of the House Committee on Armed Services, and that proposal was turned down by the chairman, and he incorporated the hospital facilities for the Air Force at Lincoln, Nebr., in the authorization bill.

Mr. HAYDEN. That is correct.

Mr. CURTIS. The bill passed the Senate, as well. It was approved by the President. All of that was done after the proposed transfer was presented. I again wish to state that the distinguished chairman has been very kind indeed, and I appreciate it.

Mr. HICKENLOOPER. Mr. President, will the Senator from Arizona yield?

Mr. HAYDEN. I yield.

Mr. HICKENLOOPER. I wish to express my appreciation for the favorable consideration by the committee of the appropriation for the animal disease laboratory facilities, which are to be located near the State college in my home State. I wish to call attention to the fact that we of Iowa believe, as no doubt, other Senators believe of their States, that Iowa affords an ideal location for the institution. The oldest veterinary school in the United States is located at our State college. No veterinary school anywhere is superior to it. Of course, we have a top agricultural college. It has done a great deal of experimental work in animal diseases over a great many years. The land for the institution will be furnished by the State, as is noted in the report.

I certainly wish to express my personal appreciation and that of all citizens of Iowa to the chairman of the committee.

Mr. HAYDEN. I thank the Senator.

The PRESIDING OFFICER. The bill is open to further amendment.

Mr. HAYDEN. Mr. President, on behalf of the committee I send to the desk an amendment and ask that it be stated.

The PRESIDING OFFICER. The amendment will be stated.

The CHIEF CLERK. On page 2, after line 11, it is proposed to insert:

For an additional amount for "Salaries and expenses," for "plant and animal disease and pest control," \$2,500,000 to be apportioned for use pursuant to section 3679 of the revised statutes, as amended, for the control of outbreaks of insects and plant diseases under the joint resolution approved May 9, 1938 (7 U. S. C. 148-148e), and the act of

August 13, 1954 (7 U. S. C. 148), to the extent necessary to meet emergency conditions.

The PRESIDING OFFICER. The question is on agreeing to the amendment offered by the Senator from Arizona.

Mr. HAYDEN. Mr. President, the amendment was not included in the bill as reported by the committee, because at the time the bill was reported the President had not submitted a budget estimate for the item. The budget estimate is now on the way to the Senate. For that reason I believe it is entirely in order to include the item in the bill. If for any reason the budget estimate should fail to arrive it could be eliminated in conference.

The PRESIDING OFFICER. The question is on agreeing to the amendment offered by the Senator from Arizona.

Mr. HOLLAND. Mr. President, I wish to say that the Senate Appropriations Committee on Saturday approved the inclusion of the amendment on the floor, provided the supplemental budget estimate had been approved by that time. It has been approved, and it is now on the way to the Senate. We are so advised by both the White House and the Bureau of the Budget. We have a copy of the estimate and also of the justification.

I exhibited to the committee on Saturday a letter from the Honorable LeRoy Collins, Governor of the State of Florida, assuring the committee and Congress of the 50-50 participation by the State of Florida in this whole effort.

I wish to read into the Record three of the paragraphs from the Governor's letter, which is dated July 9, 1956. The first is this:

I wish to reiterate statements I have made to you verbally regarding the participation of the State in these efforts. Florida expects to bear one-half of the cost, and this commitment has been made by me as Governor, by our State Budget Commission, and informally by representative members of both houses of our State legislature.

I may say that the State legislature has been studying the question and is merely awaiting advice on the amount of the Federal appropriations. The Governor will make the necessary recommendation to the legislature, and I am sure the legislature will promptly follow the recommendation. It will be on an equal matching basis with the Federal Government for the total amount of the appropriation for this important Mediterranean fruitfly-eradication program.

The next quotation I wish to read from the Governor's letter is this:

I am planning to convene the legislature in a special session on July 23, next, and I will include in the call a recommendation for an appropriation which will be adequate to match all Federal funds to take care of the cost of the program for the remainder of the current fiscal year, which extends to July 1, 1957.

The third quotation from the letter which I wish to read is this:

You are, of course, fully authorized to convey the information expressed herein to your

congressional colleagues and to representatives of the USDA there.

The need for inclusion of the appropriation in this bill is obvious. Until the next regular session of the State legislature, following the adjournment of the special session to be held next week, it is necessary that adequate State funds be available to meet the Federal appropriation, both of them together having been determined to be adequate to cover the period of time involved, as approved by the scientists of the Federal Government and of the State government.

The PRESIDING OFFICER. The question is on agreeing to the amendment offered by the Senator from Arizona [Mr. HAYDEN].

Mr. BRIDGES. As ranking minority member of the committee I should like to say that the amendment, which has been so ably explained by the distinguished Senator from Florida, is fully justified. Inasmuch as we are assured that a budget recommendation will be forthcoming, I am hopeful that the amendment will be agreed to.

The PRESIDING OFFICER. The question is on agreeing to the amendment offered by the Senator from Arizona [Mr. HAYDEN].

The amendment was agreed to.

The PRESIDING OFFICER. The bill is open to further amendment.

Mr. JOHNSTON of South Carolina.

Mr. President, I send an amendment to the desk and ask it that be stated.

The CHIEF CLERK. On page 19, after line 10, it is proposed to insert a new paragraph, as follows:

REPAIR, IMPROVEMENT, AND EQUIPMENT OF FEDERALLY OWNED BUILDINGS OUTSIDE THE DISTRICT OF COLUMBIA

For an additional amount for "Repair, improvement, and equipment of federally owned buildings outside the District of Columbia," \$50,000, to remain available until expended.

Mr. JOHNSTON of South Carolina. I wish to explain the amendment very briefly. The purpose of the amendment is to install an elevator in a Government building at Anderson, S. C., in my native county. The building is two and a half stories high and does not have an elevator. Judges have refused to hold court in the building for several sessions, due to the fact that, as they are old, they cannot walk up and down the steep steps in the building. The sessions of the court which would normally be held in the building have been transferred to either Greenville or Spartanburg, S. C., my home town, 65 miles away. In doing so a great deal of expense is incurred. I believe the expense, in transferring sessions of the court to other cities, would be saved if the court could sit at Anderson for the purpose of trying cases which arise in that locality.

Mr. DOUGLAS. Mr. President, will the Senator yield?

Mr. JOHNSTON of South Carolina. I yield.

Mr. DOUGLAS. Does the Senator mean to say that the Federal judges in the District are so infirm that they cannot walk up one and one-half flights of stairs?

Mr. JOHNSTON of South Carolina. It is true that the judges are incapacitated to the extent of being unable to go up and down steep stairs. I understand doctors have advised them not to climb stairs.

Mr. DOUGLAS. Why do we not get new judges?

Mr. JOHNSTON of South Carolina. I prefer not to answer that question.

Mr. DOUGLAS. The Senator does not believe that would be a good plan. Would it cost as much to get new judges as to install an elevator in the building?

Mr. JOHNSTON of South Carolina. The need for the elevator exists in any event. It is an old building. If it were a new building, an elevator would have been installed in it; but this is an old building, and does not have an elevator.

Mr. HAYDEN. Mr. President, the committee will accept the amendment and take it to conference.

The PRESIDING OFFICER. The question is on agreeing to the amendment offered by the Senator from South Carolina [Mr. JOHNSTON].

The amendment was agreed to.

The PRESIDING OFFICER. The bill is open to further amendment. If there be no further amendment to be proposed, the question is on the engrossment of the amendments and the third reading of the bill.

The amendments were ordered to be engrossed for a third reading, and the bill to be read a third time.

The bill (H. R. 12138) was read the third time, and passed.

Mr. HAYDEN. Mr. President, I move that the Senate insist upon its amendments, request a conference thereon with the House of Representatives, and that the Chair appoint the conferees on the part of the Senate.

The motion was agreed to; and the Presiding Officer appointed Mr. HAYDEN, Mr. RUSSELL, Mr. CHAVEZ, Mr. ELLENDER, Mr. HILL, Mr. STENNIS, Mr. BRIDGES, Mr. SALTONSTALL, Mr. YOUNG, Mr. KNOWLAND, and Mr. THYE conferees on the part of the Senate.

Mr. HAYDEN. Mr. President, I ask unanimous consent that the bill be printed with the amendments of the Senate numbered.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. JOHNSTON of Texas subsequently said: Mr. President, I ask unanimous consent that the vote by which House bill 12138, the supplemental appropriations bill, 1957, was passed, be reconsidered, and that the votes by which the engrossment of the amendments and third reading of the bill were ordered also be reconsidered, for the purpose of permitting the consideration of some corrective amendments.

The PRESIDING OFFICER. Is there objection? Without objection, it is so ordered.

Mr. JOHNSTON of Texas. Mr. President, I send to the desk the amendments to which I refer, and ask that they be stated.

The amendments were stated, as follows:

On page 6, line 21, strike out "Act of 1956 (Public Law ____)," and insert "Military Construction Act of 1956."

On page 7, line 21, strike out "Act of 1956 (Public Law ____)," and insert "Military Construction Act of 1956."

On page 8, line 22, strike out "Act of 1956 (Public Law ____)," and insert "Military Construction Act of 1956."

On page 9, line 7, strike out "Act of 1956 (Public Law ____)," and insert "Military Construction Act of 1956."

Mr. JOHNSON of Texas. Mr. President, I ask unanimous consent that the amendments be considered en bloc.

The PRESIDING OFFICER. Is there objection?

There being no objection, the amendments were considered and agreed to en bloc.

The PRESIDING OFFICER. If there be no further amendment to be proposed, the question now is on the engrossment of the amendments and the third reading of the bill.

The amendments were ordered to be engrossed and the bill to be read a third time.

The bill (H. R. 12138) was read the third time, and passed.

TRUST LANDS FOR CERTAIN PUEBLOS IN NEW MEXICO

Mr. JOHNSON of Texas. Mr. President, I ask unanimous consent that the pending business be temporarily laid aside, and that the Senate proceed to the consideration of calendar 2291, House bill 5712.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (H. R. 5712) to provide that the United States hold in trust for the Pueblos of Zia and Jemez a part of the Ojo del Espiritu Santo Grant and a small area of public domain adjacent thereto.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the Senate proceeded to consider the bill.

Mr. CHAVEZ. Mr. President, I offer the amendment, which I send to the desk and ask to have stated.

The PRESIDING OFFICER. The amendment offered by the Senator from New Mexico will be stated.

The CHIEF CLERK. At the end of the bill, it is proposed to add a new section, as follows:

Sec. 3. In the administration of the lands to be held in trust by the United States pursuant to this act, together with any remaining lands comprising the Ojo del Espiritu Santo grant, the Secretary of Agriculture, or any officer or agency of the United States hereafter administering such lands, shall make the livestock grazing capacity of such lands available to the Zia and Jemez Indians to the extent of 400 cattle units yearlong, and the remaining livestock grazing capacity of such lands available to the non-Indians included in the provisions of the Executive Order (No. 8697) signed by the President on February 28, 1941.

Mr. ANDERSON. Mr. President, will the Senator yield?

Mr. CHAVEZ. I yield.

Mr. ANDERSON. I am glad to accept the amendment, and I thank my colleague for arriving at an adjustment satisfactory to the State.